

MEETING
STATE OF CALIFORNIA
HEALTH AND HUMAN SERVICES AGENCY
CENTER FOR DATA INSIGHTS AND INNOVATION
COMMITTEE FOR THE PROTECTION OF HUMAN SUBJECTS
REGULATIONS SUBCOMMITTEE MEETING

FRIDAY, NOVEMBER 8, 2024

8:31 A.M.

1215 O STREET
11TH FLOOR
ALLENBY BUILDING
MEETING ROOM 1181
SACRAMENTO, CALIFORNIA 95814
AND
ZOOM ONLINE MEETING PLATFORM

Reported by:
Peter Petty

APPEARANCES

COMMITTEE MEMBERS

Laura Lund, MA, Chair

Maria Dinis, PhD, MSW

Carrie Kurtural, JD

John Schaeuble, PhD, MS

CPHS STAFF PRESENT

Agnieszka Rykaczewska, PhD, Administrator

Sussan Atifeh, Staff Services Analyst

Karima Muhammad

Nicholas Zadrozna

ALSO PRESENT

CDII

Agnieszka Rykaczewska, PhD, CDII Deputy Director

Jared Goldman, General Counsel

PUBLIC

Evan White, JD/MPP, California Policy Lab

Agnes Balla, University of California Office of the President

I n d e x

	Page
A. Welcome - Laura Lund	4
B. Review Revised Materials and Drafts	5
Review proposed revisions to criteria and outline of regulations	
Review and discuss questions regarding definitions	
Discuss regulation topic to review for next meeting	
C. Discuss Potential Revisions	81
Determine what additional revisions, if any, are needed to the current drafts about proposed additional review criteria	
D. <u>Next Meeting</u>	
The next CPHS meeting is Scheduled for Friday, January 10, 2024	
E. <u>Adjournment</u>	84
Reporter's Certificate	85
Transcriber's Certificate	86

1
2
3
4
5
6
7
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25

P R O C E E D I N G S

SUBCOMMITTEE CHAIR LUND: Okay, good morning everybody. This is the Committee for the Protection of Human Subjects Subcommittee for Development of Regulations to Support IPA Reviews. And calling the meeting to order, it's 8:31.

Would Dr. Dinis please turn on her camera, if she's able to? Thank you.

And Sussan, would you please do a roll call?

MS. ATIFEH: Sure. Okay, Dr. Dinis?

SUBCOMMITTEE MEMBER DINIS: Present.

MS. ATIFEH: Ms. Kurtural?

SUBCOMMITTEE MEMBER KURTURAL: Yes.

MS. ATIFEH: Ms. Lund?

CHAIR LUND: Here.

MS. ATIFEH: Dr. Schaeuble?

SUBCOMMITTEE MEMBER SCHAEUBLE: I'm here.

MS. ATIFEH: Okay, a quorum is established.

SUBCOMMITTEE CHAIR LUND: Great. Thank you.

And do we have any members of the public on the call, who would like to introduce themselves or put their names in the chat? That's optional. You don't have to put your name in the chat. I'm not hearing anything.

DR. RYKACZEWSKA: Nick, any members of the public in person?

1 MR. ZADROZNA: No one in person.

2 SUBCOMMITTEE CHAIR LUND: Okay, great. Thank you,
3 everybody.

4 Okay, so the next item is Agenda Item B. And I
5 will now introduce Agenda Item B, which is to review the
6 revised materials and drafts that have been submitted.

7 And before we actually start, I would like to put
8 it out there to the other Committee members. We've had a
9 lot of public comments on our process here, and I think --
10 I've read through all of them and I think that there's some
11 misunderstanding about some of our documents and some of
12 what we're trying to do with the documents that we're
13 developing.

14 And I'd like to suggest, if other Committee
15 members are okay with it, that we slow down just a little
16 bit and when we go through these documents today that we
17 actually describe the document itself, and its purpose, and
18 what we're hoping to achieve with it, so that all of that
19 information -- because we understand that. But members of
20 the public who are tuning into us, just for this brief time,
21 might not understand these things completely, that we
22 understand implicitly. And that might help with some of the
23 understanding of this information in the general public.

24 So, if that's okay with the other members of the
25 Committee, I think that would be helpful if we could proceed

1 that way today.

2 So, having said that, there have been two
3 documents that were submitted in preparation for today's
4 meeting. The document that was initially prepared by Dr.
5 Schaeuble at our last meeting. The Subcommittee requested
6 and motioned a couple of changes to that document and I
7 believe Dr. Schaeuble has been working with Jared Goldman,
8 our attorney, to revise that draft.

9 And we have a copy of the revision and I'm
10 wondering, Dr. Schaeuble, would you go over that for us,
11 your changes and your thoughts on that.

12 SUBCOMMITTEE MEMBER SCHAEUBLE: Okay.

13 SUBCOMMITTEE CHAIR LUND: So, just before, I'm
14 sorry to interrupt you after I just handed it over to you,
15 in the spirit of slowing down a little that I just talked
16 about, I would like to say for the public that this document
17 does not in itself represent any regulations language. This
18 document is intended to be supporting documentation that
19 contains the Committee's beliefs about potential risk in IPA
20 projects, and the Committee's concerns about those projects,
21 and how the Committee might like to move forward in
22 reviewing those projects.

23 So, this document is not in and of itself a
24 regulations document. So, maybe I'm just going to refer to
25 this document as the supporting document so that that

1 becomes very clear when we have our discussion.

2 So, thank you, Dr. Schaeuble, if you would go over
3 this supporting document and discuss your changes.

4 SUBCOMMITTEE MEMBER SCHAEUBLE: So, if you compare
5 the newest draft that we were looking at to the version that
6 the Committee discussed at its last meeting, which is
7 labeled a fifth draft in our earlier discussions, there are
8 no changes on the first page.

9 On the second page, as the Committee requested at
10 the last meeting, the final item in the middle section of
11 this document was removed.

12 And then, the third section is completely revised,
13 both the initial statement at the beginning of the third
14 section and the items listed underneath it.

15 And this reflects conversations that I had
16 primarily with Jared, although Maggie also made suggestions
17 in the conversations back and forth.

18 And I think it's fair to say that the intent of
19 the final section here is to more clearly say what we are
20 hoping to expect from researchers and that that zeros in on
21 two particular things.

22 To the extent that researchers can get a
23 meaningful response when they apply for data, if they also
24 ask the question what were individuals told when the data
25 were originally collected.

1 We are wanting to understand what language was
2 used and the kind of context or situation in which that
3 language was provided to those individuals.

4 And at least from my vantage point, I think it's
5 fair to say that we understand that in many, perhaps a great
6 many instances researchers may not get a meaningful answer
7 to that question even if they ask the entity or agency that
8 is going to provide the data. But if it is available,
9 that's something we would want to know.

10 Other than that, the final item here is saying
11 that the risks that have been identified in the middle
12 portion of this document as potential risks for a data
13 project, that might be particularly troublesome, are risks
14 that the researchers should describe which of those might
15 apply in their research, to what degree in what they are
16 doing to try to minimize the impact of those risks.

17 So, that would be my description. And
18 particularly, since most of what I did was to reword in a
19 little bit ideas that mostly came from Jared and some of
20 them from Maggie, I think Jared should probably chime in
21 with any additional comments about his thoughts here, if he
22 has any to add.

23 MR. GOLDMAN: Well, in the spirit of backing up a
24 little bit, I'll just say that overall our aim is to ensure
25 the sufficiency of the privacy plan that's being submitted,

1 the plans that protect personal information from improper
2 use and disclosure, and to ensure there's a sufficient plan
3 to destroy information when the project's over, and to
4 ensure we have sufficient written assurances that personal
5 information won't be reused, or disclosed in a manner that
6 is improper.

7 And so, in order to to understand the sufficiency
8 of those plans and assurances, the Subcommittee had
9 identified all of these risks that are worth considering in
10 determining the sufficiency of those plans and assurances.

11 And the things we primarily modified since the
12 last draft, in the last section of the document, I think the
13 aim of the changes were really to make the language more
14 efficient.

15 And really, what we're trying to do is elicit
16 information from researchers which would allow us to
17 identify and assess the risks that are described in the
18 second section. That is the last sentence in the document,
19 sort of the catchall request for information about the
20 risks.

21 And the one request above it, the other action
22 item, I think is the one item that isn't -- that is
23 connected to all these other risks, or at least a few of
24 them, which isn't naturally captured by the last sentence.
25 So, we're asking for folks to provide information about the

1 risks that are identified and then we're also asking people
2 to provide information about the disclosure or consent
3 process that they engaged with, if there was one, so that we
4 can assess what subjects understood before they became
5 subjects.

6 SUBCOMMITTEE CHAIR LUND: Thank you. Also, in the
7 interest of backing up, I just would like to make clear that
8 these -- when we're talking about these risks, they are
9 things that the Committee is reasonably concerned with
10 because it's our role to assess the risk of people whose
11 data are being used in the study.

12 These risks are not intended to convey that if
13 this risk -- the risks that we've enumerated here, are not
14 intended to convey to researchers that if these risks are
15 present in your study it means that we will not approve your
16 study. They're risks that we need to take into
17 consideration and assure are mitigated prior to approving
18 the study.

19 So, that's -- when we're talking about these
20 risks, because in reading some of the comments from the
21 public, I believe the concern is that they will be denied
22 access to the data if their study contains one or more of
23 these risks.

24 And I just, and maybe I'm wrong and other
25 Subcommittee members should chime in, but my understanding

1 is that that is not the intent of enumerating these risks.
2 It's merely so that we can look at them clearly and talk
3 about mitigation.

4 MR. GOLDMAN: I think that's well said.

5 SUBCOMMITTEE CHAIR LUND: Okay.

6 SUBCOMMITTEE MEMBER SCHAEUBLE: That is an
7 important thing to say because it has been very prevalent in
8 the communications we've received. And it's really
9 important for the public to understand that, at least as I
10 see it and I think other members also, CPHS is not in the
11 business of disapproving research. Our ordinary
12 circumstances are that we work extremely hard with
13 researchers for any concerns that might arise in the review
14 process to see that research can be approved.

15 And as a personal thing, I would note that in my
16 years of experience on this Committee I think I can probably
17 count on one hand the number of times that research has
18 actually been disapproved by the Committee.

19 And I could add to that, that I have more than
20 four decades of experience with IRB committees. And
21 probably on one hand, certainly on two hands, I could count
22 the number of instances in which research has been
23 disapproved during all of those years of experience.

24 Personally, I don't anticipate that there would be
25 a radical change in that kind of situation from what we are

1 proposing to ask researchers to do.

2 SUBCOMMITTEE CHAIR LUND: Great. Thank you.

3 So, I think, I'm very glad that we were able to
4 have that discussion and make it explicit for ourselves and
5 for the public that that's the intention of enumerating
6 these risks.

7 I just have one more comment. I really --
8 actually, probably two comments. Thank you for the work. I
9 think that the third section of this much clearer and I
10 believe it conveys the intent of what we hope to accomplish.

11 I do have one concern about the language and I'm
12 just wondering if the language can be tweaked.

13 And here's the background on that. So, it says,
14 "If the individuals whose information will be used were told
15 when the data were originally collected that their
16 information might be used for research," et cetera.

17 So, in these very large administrative datasets
18 that the state collects and, you know, I'm thinking of the
19 CCR, and the various CDPH datasets, and the Medi-Cal data,
20 and so forth, I think it's an unrealistic -- the way that
21 this is worded, it sounds like we're asking for people to
22 know for certain that individuals were provided with their
23 privacy notice. And I think we can't know that and that's
24 an undue burden.

25 My suggestion would be that we have language that

1 refers to whether or not the agency obtaining the data has a
2 process in place for ensuring that the individuals receive
3 the information. Because it isn't the agency's fault and it
4 shouldn't be a burden on the researcher if somebody dropped
5 the ball in giving a privacy notice. And I think that it's
6 just too high a bar for us to require that they ensure that
7 everybody actually got their privacy notice.

8 So, that would be only request in regard to the
9 language and I don't know how others feel about that.

10 SUBCOMMITTEE MEMBER SCHAEUBLE: I don't think I
11 read the language in quite the way that you seem to be
12 suggesting. Because I would assume that if agencies don't
13 know whether people were informed in some way that they
14 would simply say so or not respond to a question about what
15 individuals were told.

16 SUBCOMMITTEE CHAIR LUND: So, they can't know in
17 many cases. So, I'll just give you one example. So --

18 SUBCOMMITTEE MEMBER SCHAEUBLE: And that's a
19 perfectly legitimate response.

20 SUBCOMMITTEE CHAIR LUND: Well, they do know, but
21 they don't know -- so, the answer would be, in the example
22 that you gave, that all agencies would come back and say I
23 don't know.

24 Because let me just give you the example from the
25 birth data. So, in California, the way that the birth data

1 work under the law is that the administrator of the hospital
2 where the birth occurred is actually the one on the hook for
3 filling out the birth certificate, and submitting that to
4 the county, and for providing all of the information to the
5 parent giving birth, including the privacy notice that goes
6 along with I'm collecting your data, and here's that.

7 Okay, so the parent giving birth gets a packet,
8 that's about this thick, of all of the information that
9 they're supposed to know about, you know, their birth
10 certificate.

11 And that information is given to them by employees
12 who are called birth clerks at the hospital. And the
13 hospitals are all supposed to have this process in place
14 where they get all the information. And then, the
15 administrator submits the information to the county, and
16 then the county submits it to the state, and the state turns
17 it into the birth data that everybody's always requesting.

18 The state, releasing the birth data, has no way of
19 knowing that in each and every case a birth clerk at the
20 hospital gave that privacy notice to the parent giving
21 birth. Even though that process is in place and they're
22 required to by law, there's no way, there's no quality
23 control check on that.

24 So, if you were to put them on the spot and say do
25 you know for sure that the individuals whose information

1 were collected got this information about how their data
2 would be used, they would have to, in all honesty, say,
3 well, no, here's what we -- here's what's supposed to
4 happen, but we don't know in each and every case.

5 So, and I would bet that the same is true for all
6 state data that are collected locally first, and then given
7 to the state.

8 SUBCOMMITTEE MEMBER KURTURAL: Well, you know,
9 that's what it is. It's you have your contractors, whether
10 it's 58 counties or the 21 regional centers, and you have
11 these requirements and the various healthcare services, you
12 know, contracts with the counties versus our contracts with
13 the regional centers, with a business associate agreement
14 that says you have to have an NPP. And, you know, the NPP
15 has to have a minimum criteria, just as our NPP has at the
16 state. And it's a contract requirement. And then, there
17 are contractors and we expect them to follow what our
18 contract says.

19 So, do we -- you know, at a high level, I can
20 speak for my department, will monitor, you know, on a high
21 level about, all right, we have, say, some amendments to our
22 notice of privacy practices and then each, you know,
23 regional center will have their own privacy officer that can
24 go ahead and implement it.

25 But whether it's actually implemented in every

1 case is very difficult to tell.

2 And it looks like we're offline. Are we on Zoom?

3 DR. RYKACZEWSKA: We are experiencing some
4 technical difficulties. We're going to pull the Zoom back
5 up.

6 SUBCOMMITTEE CHAIR LUND: So, we should probably
7 halt the conversation until that happens.

8 DR. RYKACZEWSKA: Yes.

9 SUBCOMMITTEE CHAIR LUND: Okay.

10 (Off the record at 8:52 a.m.)

11 (On the record at 8:53 a.m.)

12 DR. RYKACZEWSKA: Should we -- oh, I'm curious
13 where the Zoom cut off, where you couldn't hear us anymore.
14 Just in case we --

15 SUBCOMMITTEE CHAIR LUND: Ms. Kurtural was
16 speaking. Were you able to hear everything she said?

17 SUBCOMMITTEE MEMBER DINIS: Yes. Yes, I was able
18 to hear that.

19 DR. RYKACZEWSKA: Okay.

20 SUBCOMMITTEE CHAIR LUND: Okay. So, Dr. Dinis,
21 you have a question?

22 SUBCOMMITTEE MEMBER DINIS: Yeah, so, I guess I
23 think we've had situations where it seems from the other
24 side, even that basically -- well, at least one case I'm
25 thinking about. Where they agency is saying, basically,

1 that there will -- their data is not going to be used for
2 research purposes, but yet it's still being given to other
3 researchers for a research purpose.

4 So, I don't know in those circumstances what do we
5 do?

6 SUBCOMMITTEE CHAIR LUND: So, I would think that
7 the purpose of the regulations here is to provide a basis
8 for us to evaluate that. And if the agency originally
9 collecting the data told the individuals at the time the
10 data were collected that it would not be used for research,
11 I think that represents a burden on the agency and the
12 researcher before we could approve that. Right.

13 So, most agencies do have a privacy notice or
14 multiple ones, depending on how many databases they're
15 releasing and what statutes they're covering. I'm not aware
16 that any actually tell people their data won't be used for
17 research. They may be silent about it.

18 What agency, in particular, are you thinking of,
19 Dr. Dinis?

20 SUBCOMMITTEE MEMBER DINIS: Well, in the -- for
21 example in the Student Aid Commission, on their website it
22 says that their information is not going to be used for
23 research purposes so --

24 SUBCOMMITTEE CHAIR LUND: Ah, okay. Yeah, that's
25 --

1 SUBCOMMITTEE MEMBER DINIS: So, that's a problem,
2 you know, when you might have some of these entities that do
3 that, that they want to collect very private data and
4 they're assuring the respondent that it's not going to be
5 outside, you know, in any way. So, then that's when it
6 becomes a conflict, I think.

7 SUBCOMMITTEE CHAIR LUND: Okay. So, I was just
8 going to say in regard to the wording of this, I guess my
9 suggestion or request would be we just modify the wording
10 slightly to say something like if the state agency releasing
11 the data has a process in place to ensure that individuals
12 whose information will be used, blah, blah, blah.

13 And they can describe that process to us, even
14 though they can't ensure that in every case the individual
15 was in fact informed.

16 SUBCOMMITTEE MEMBER KURTURAL: So, what about this
17 idea. So, we should know as representative of the
18 department kind of what their process is, what, you know,
19 the notice of privacy practice.

20 But where the rubber kind of meets the road with
21 me, and what Dr. Dinis is talking about, is when they
22 connect our data with another entity's data and that other
23 entity has a rule set they can't use the research -- you
24 know, the data for research purposes. Like, we don't
25 necessarily know that.

1 And so, would it be more fitting to put this
2 application requirement, if they know any information about
3 the outside agency.

4 SUBCOMMITTEE CHAIR LUND: See, I don't think we
5 have purview over the outside agency.

6 SUBCOMMITTEE MEMBER KURTURAL: Okay.

7 SUBCOMMITTEE CHAIR LUND: I think, in my opinion
8 --

9 SUBCOMMITTEE MEMBER KURTURAL: Okay.

10 SUBCOMMITTEE CHAIR LUND: -- our purview is over
11 the state data and ensuring that the people whose state data
12 was collected were told how it was going to be used, and if
13 it's going to be used for research.

14 SUBCOMMITTEE MEMBER KURTURAL: Right.

15 SUBCOMMITTEE CHAIR LUND: And if they gave their
16 information to another entity that's outside our purview we
17 can't, I don't think, control or oversee.

18 SUBCOMMITTEE MEMBER KURTURAL: And I'm trying to
19 think how it would be a regulatory application requirement.
20 I'm just trying to think in my mind how that would be laid
21 out.

22 SUBCOMMITTEE MEMBER SCHAEUBLE: Can we backtrack
23 here just a little bit on this?

24 SUBCOMMITTEE CHAIR LUND: Uh-hum.

25 SUBCOMMITTEE MEMBER SCHAEUBLE: Because I'm seeing

1 two very different situations and you're talking, I think,
2 about only one of them. There certainly are instances in
3 which an agency receives data from a number of different
4 sources and compiles it together into an information system
5 that they can offer to researchers. I understand that is
6 one option.

7 There certainly are also other instances in which
8 an agency is directly collecting information from
9 individuals and that's a different situation than compiling
10 it from other entities.

11 Now, with regard to the things that you've been
12 talking about, I think it's a perfectly appropriate response
13 for an agency to say here's the -- what we understand other
14 people are telling individuals when data are collected, but
15 we don't know anything more than that.

16 In which case I think we, as reviewers, have an
17 obligation to understand whatever individuals were told is
18 really rather murky. We don't know, for the most part, the
19 total extent to which information was or was not conveyed or
20 the context in which it was conveyed.

21 And that should be the perspective that we are
22 taking when we look to assess the kinds of risks that are
23 listed in the middle part of the document. That's very
24 different from knowing that people were clearly told your
25 information might be used for research, here some examples

1 of kinds of research it might be used. Here is some
2 information about the kinds of protections that would be in
3 place for that.

4 Because I'm suggesting that all of those
5 statements are probably missing in the situations that
6 you're describing, where agencies have collected information
7 from a variety of sources and they really don't know what
8 was said, and perhaps very little was actually said to those
9 individuals.

10 SUBCOMMITTEE CHAIR LUND: Actually, they do know
11 because the privacy notice is standard because the data are
12 collected on behalf of the state.

13 So, this process I described where a hospital
14 collects the data, sends it to the county, sends it to the
15 state, the state is actually on the hook for the data
16 collection. So, the privacy notice, the state is actually
17 responsible for that privacy notice, but the hospital is
18 responsible for making sure it's administered. I know
19 that's clear as mud.

20 But and the CCR operates the same way. So,
21 because the privacy notice is about the state requirements
22 and they're state data. But the state doesn't directly
23 interact with the person whose data is being collected.
24 Someone interacts on behalf of the state. So, it's not --

25 SUBCOMMITTEE MEMBER SCHAEUBLE: So, do we know

1 what the content of that privacy notice looks like?

2 SUBCOMMITTEE CHAIR LUND: Sure, we can find out.
3 We can find out for all of the CDPH databases. The
4 immunization branch, CCR, birth data, yeah.

5 DR. RYKACZEWSKA: Yeah.

6 SUBCOMMITTEE MEMBER KURTURAL: That's what I was
7 thinking is -- maybe it's how you word it. Because my main
8 concern as a reviewer of a project is when you're mixing
9 with another outside entity's data, and we don't know what
10 they're doing.

11 We can find out internally, you know, what each of
12 the departments are doing and make suggestions or
13 recommendations. But it would be helpful to know, like on
14 the community college front, you know, if you know, not make
15 it necessarily a requirement, but it's helpful for the
16 application and the review process, if you know that, you
17 know, you're going to take our data and mix it with other
18 financial data, that on the financial side, or the FAFSA
19 side, you've been forewarned about how your -- this data
20 could be used for research, let us know in the application.
21 Because we're going to just consider that.

22 So, we're not -- it's still you're reviewing for
23 minimal risk because they're connecting our data with that
24 outside data.

25 SUBCOMMITTEE CHAIR LUND: Uh-hum.

1 SUBCOMMITTEE MEMBER KURTURAL: I'm probably not
2 explaining this very well but what I'm -- not making it a
3 requirement but a, if you can help your case on this project
4 to tell us if there was any sort of notice provided on the
5 student side of things, let us know in your application,
6 essentially.

7 SUBCOMMITTEE CHAIR LUND: Uh-hum.

8 SUBCOMMITTEE MEMBER KURTURAL: And then, because I
9 think on the state side that, you know, like I already
10 provided, like Department of Development Services Notice of
11 Privacy Practices. And, you know, happy to provide the
12 contract that says, yes, you know, regional centers, you
13 have to have the same thing.

14 And, you know, if we find, we take a look at those
15 and we find, you know, the research allowance there needs to
16 be modified a little bit, you know, we can make a
17 recommendation and think about that, and see what the
18 departments say.

19 But we have a lot more control over our data.
20 It's just when our data gets mixed with outside data and we
21 do have review for minimal risk.

22 And so, maybe we keep this first part, that Dr.
23 Schaeuble and Jared wrote, and we pigeonhole that to if you
24 know for outside agencies. I don't know. Go ahead.

25 DR. RYKACZEWSKA: I think a --

1 SUBCOMMITTEE MEMBER SCHAEUBLE: Is the language --
2 are you telling me that the language would be uniform in
3 privacy notices that any agency would use?

4 SUBCOMMITTEE CHAIR LUND: No. And in fact, it's
5 not even uniform within the agency. It is specific to the
6 statutes that govern the data being collected.

7 So, the privacy notice for CCR is different than
8 the privacy notice for the birth data, is different than the
9 privacy notice for the immunization branch. Because the
10 collection of data for those purposes falls under all
11 different statutes.

12 So, the statutes have to be referenced in the
13 privacy notice and what can be done with the data may be
14 different across the statutes. So, that's -- at least in
15 the case of CDPH, they're all different.

16 SUBCOMMITTEE MEMBER KURTURAL: Yeah. But
17 typically -- and that might be true, but typically, you
18 know, it's common, just like in any other confidentiality
19 statute, to have a research function and to notify of that.

20 SUBCOMMITTEE MEMBER SCHAEUBLE: And how
21 prominently would this be featured within the document?

22 SUBCOMMITTEE CHAIR LUND: Well, so the privacy
23 notice, at least -- once again, I'm just going to use birth
24 data as an example, because it's different for all of the
25 different databases.

1 Well, so, the privacy notice for birth data used
2 to be at the bottom of the birth certificate that the parent
3 giving birth had to sign. But it got too big and didn't fit
4 on the page. So, about five years ago they went to a
5 standalone privacy notice, so that the parent giving birth
6 signs the birth certificate and also gets handed that
7 standalone privacy notice in the stack of documents
8 containing other information about the birth, like when to
9 get your kid immunized and that kind of thing.

10 So, not that it was any better when it was part of
11 the birth certificate, because I'm sure that at that point
12 in time the parent giving birth is not really excited about
13 reading through all that language.

14 So, for immunization the privacy notice is given
15 at the time that the information is collected, when the
16 immunization occurs and goes into the database by the
17 county. So, it varies considerably about how prominent it
18 is.

19 And, usually, the privacy notices for the CDPH
20 databases are the minimum required by law. They don't go
21 into a lot of detail and explanation because that's not
22 required by law and because it just takes up way to much
23 space for them in terms of administration. So, it's not
24 going to say example, example.

25 Agnieszka, I'm sorry.

1 DR. RYKACZEWSKA: No, no, no, no. I just -- I did
2 want to ask a couple clarifying questions, if that's okay.
3 One of them is when you said it's the researcher making the
4 case, right. And I just wanted to make sure that I
5 understood, they're making the case that their privacy and
6 security plans are sufficient --

7 SUBCOMMITTEE MEMBER KURTURAL: Correct.

8 DR. RYKACZEWSKA: -- given what information was
9 shared. We're recognizing that the sufficiency of the plan
10 is kind of dependent on what data is being collected. And
11 should there be an adverse event, these types of data that
12 we've enumerated here could have much more harm than maybe
13 other types of data. And so, the sufficiency of the plan
14 has to be stronger --

15 SUBCOMMITTEE MEMBER KURTURAL: That's right.

16 DR. RYKACZEWSKA: -- and they need to make the
17 case for that. Is that --

18 SUBCOMMITTEE MEMBER KURTURAL: That's absolutely
19 right.

20 DR. RYKACZEWSKA: Okay.

21 SUBCOMMITTEE MEMBER KURTURAL: And so, it wouldn't
22 necessarily be a mandate because not necessarily every
23 research is going to -- researcher is going to know, you
24 know, the answers, but they might. They might have looked
25 into it. And if they could provide that, rather than when

1 we, as a reviewer are getting this, and going down rabbit
2 holes to try to say, well, what is our data going to be
3 connected with. You know, what are these requirements over
4 here with another entity.

5 Because at the end of the day we're just trying to
6 protect our data, our individuals we serve.

7 DR. RYKACZEWSKA: Yeah, that's very helpful.

8 And then, the second piece that I wanted to follow
9 up on was the mention of amendments. Because that's the
10 part where -- of the privacy statements.

11 SUBCOMMITTEE MEMBER KURTURAL: Oh.

12 DR. RYKACZEWSKA: That's the part where I'm
13 getting a little caught up of if they're asking for, I don't
14 know, a hundred thousand people's data, we would have to
15 track back to when did those individuals enroll. Because
16 they might be asking about their services two, three years
17 later after enrollment, and track back to what was the
18 privacy statement for each individual that enrolled. And
19 that's the piece I don't --

20 SUBCOMMITTEE MEMBER KURTURAL: Something we
21 probably don't collect. We don't collect that, yeah, it's
22 too granular.

23 DR. RYKACZEWSKA: Right. And so that's, I think
24 that's where the piece around overall process resonates with
25 me. Because I think the process can be described. I think

1 they can give examples of what are the privacy statements
2 maybe now or the last couple --

3 SUBCOMMITTEE MEMBER KURTURAL: Yeah. So, not
4 specific to if individuals whose information will be used
5 were told specifically. Because 9 times out of 10 nobody's
6 collecting that data point. But just say, just point to the
7 process. That's a good point. So, maybe we should revise
8 it a bit, you know, to have it as an application requirement
9 that, if known, please describe the process of individual --
10 you know, if know, please describe the process or any
11 processes of individuals being told, you know, or forewarned
12 about --

13 COMMITTEE MEMBER LUND: Yeah, I think the language
14 --

15 SUBCOMMITTEE MEMBER SCHAEUBLE: What I'm concerned
16 about in the language I'm hearing is that this doesn't seem
17 to keep in mind the agency of the individuals whose
18 information is being used in the sense that if you only say
19 what is the process, in other words were people given a
20 document that says something or other about potential use of
21 research information, that really doesn't tell us anything
22 about whether that was an effective communication or not.

23 And for me, at least, that's the fly in the
24 ointment here. And particularly so because I've had two
25 recent experiences, now, with my wife signing documents on

1 entering a hospital. And what happens in those situations
2 is that somewhere, two-thirds of the way through an 8-, or
3 10-, or 12-page document there is one sentence like your
4 medical information may be used for research period, nothing
5 more, effectively buried in a long document, signed under
6 stressful circumstances.

7 That doesn't allow us to say that -- you know, you
8 can say, okay, there was a process there, she signed the
9 document. But that does not constitute anything that we
10 would normally think of as informing people that their
11 information might be used in ways that they're not
12 anticipating.

13 So, if we don't ask what are the -- what's the
14 context, what's the situation in which a communication's
15 taking place, I don't think we can say that we know anything
16 about what people have really been told. And, certainly,
17 not about what they might have understood.

18 COMMITTEE MEMBER JOHNSON: So, I think that might
19 be too high a bar for this Committee, in all honesty. And
20 your use of the word "agency" was an excellent choice.
21 Because state law actually takes away the agency of many of
22 the people whose information is collected, when it's
23 collected for these large databases.

24 Once again, I'm just going to use the birth data
25 as an example, you cannot refuse to provide the data. You

1 can't. So, effectively, agency has been removed from the
2 process.

3 And while one hopes that people are told, through
4 this process that's supposed to be established that, you
5 know, they get their privacy notice and they're told how
6 their data will be used, they can't do anything about it.
7 Right.

8 And I think that's true for a lot of the databases
9 that are collected by state agencies. I think a healthcare
10 environment is different. I'm less familiar with those
11 data, so I'm not going to speak to that.

12 But I think trying to go back, with some of these
13 large administrative databases that, you know, is kind of
14 our stock and trade in terms of what we review and what
15 researchers use, I think it's too high a bar to ask
16 researchers to ensure that people were informed in a way
17 that they truly understood. Informed consent is not
18 possible in these situations.

19 And even asking state agencies to change their
20 process is way outside of -- in my opinion, way outside of
21 our scope.

22 I truly think the best that we can do is knowing
23 that a process was in place -- what it helps for me, as a
24 reviewer, knowing that a process was in place and that there
25 was at least an opportunity for people to be informed about

1 the fact that their data would be used for research, because
2 for me that's a, were they informed about the research or
3 not.

4 As opposed to finding out, yeah, these data were
5 collected and people were never told that they were going to
6 be used or never had the opportunity to be told that they
7 were never going to be used for research. Or, in fact, they
8 were told they wouldn't be used for research.

9 So that, for me, is the dividing line as a
10 reviewer.

11 And I understand your point, yes, having been
12 through the hospital process several times myself this year,
13 I agree that these things are buried and people are not in a
14 frame of mind to sit down and go, oh, let me review these
15 documents, you know.

16 But I really think it's too high a barrier for us,
17 as a Committee, to try and take on.

18 SUBCOMMITTEE MEMBER KURTURAL: I also think that
19 we have to work within the structure of the laws that we
20 already have. Right. And the process that we have in
21 place. I mean, we can't change everything in regards to
22 privacy on this board. We can't change HIPAA. We can't
23 change, you know, the requirements on whether someone -- you
24 know, like right now I think a -- I don't even remember the
25 rule, but I think a signature is required, you know, on a

1 notice of privacy of practices now. But, you know, who
2 knows, two years down the line it might -- a signature might
3 not be required, but just notice to be provided.

4 So, we don't have control over a lot of the
5 privacy concerns. And we also, it's kind of when you look
6 at the data-only projects, they're getting individuals like
7 400,000 like individuals' information. They're not going to
8 sit and go through -- even if we collected the data point,
9 let's say wishful seeking state agencies, which I know are
10 not, but are collecting that type of granular data, if they
11 got a notice of privacy practices or not, and that was
12 somehow collected. To actually go through, the database to
13 see that, whether they got that and understood, I just don't
14 think it's going to be possible.

15 But what I would like to know, as a reviewer, is
16 the opportunity that they did have outside of the agency and
17 for, you know, that to be added on, to be considered in our
18 minimal risk analysis. I agree with that.

19 But the devil's kind of in the details in how it's
20 worded in the regulation. And so, we can always come back
21 and hear from the public on that point, too. But I have a
22 funny feeling they're -- you know, that's going to be too
23 high of a bar.

24 SUBCOMMITTEE CHAIR LUND: Dr. Dinis, any comments
25 from you on this item?

1 SUBCOMMITTEE MEMBER DINIS: Well, I think I agree
2 with what you're all saying, it's probably too high of a bar
3 to require that. So. But I am concerned, you know, what is
4 unclear in these privacy notices is it says information can
5 be shared with researchers. It doesn't say that they're
6 going to -- that it's okay for them to then merge with this
7 dataset and that dataset. And I think, for me, that's what
8 the problem is here.

9 It's one thing to analyze the data that's there.
10 It's another when they share. Because, and even in the
11 privacy notice it is conflicting because sometimes they say,
12 you know, that these identifiers will not be shared with
13 them and then in another situation it says it will be
14 shared. So, it's confusing even to the person reading the
15 information.

16 SUBCOMMITTEE MEMBER KURTURAL: Yeah. Well, you
17 know, usually the privacy practices are posted on an
18 entity's website so, you know, like to the extent they --
19 you know, if someone has it, an outside agency's privacy
20 practices, and they can attach it to an application because
21 they have it, you know, we can look at that, instead of us
22 trying to hunt that down. We can look at what's -- and
23 then, take that into consideration in the analysis.

24 SUBCOMMITTEE CHAIR LUND: So, what I'm hearing,
25 I'm generally hearing that it sounds like as an additional

1 piece of information in the application to provide reviewers
2 with assurance about mitigation of risks, it would be good,
3 if available, for the research to provide the privacy
4 notices that were provided to the people from whom data were
5 collected, for all of the databases being considered in the
6 application.

7 I'm seeing Ms. Kurtural nodding. Did I -- did I
8 capture that, do you think? So, that's one thing.

9 Was there anything else that we might want to add,
10 or change about this section? I mean, my objection is it's
11 strong. If no one else wants to change the wording of this
12 first sentence, because I really do think that this working
13 of the first sentence puts the burden on making sure that
14 individuals were provided with the information, rather than
15 on state agencies providing information about the process to
16 ensure individuals were provided with the information.

17 So, I would still request that that change be
18 made. But if no one else thinks that's necessary, I would
19 back off from that.

20 And I would ask Jared to weigh in on any of this,
21 if he has thoughts or suggestions.

22 MR. GOLDMAN: I don't have any strong view. I
23 mean, I'm okay with what Dr. Schaeuble had initially
24 proposed. I'm also okay with striking that and replacing it
25 with a requirement that the researcher provide, to the

1 extent known, a copy of the notice of privacy practices that
2 would ordinarily be provided to the subjects.

3 SUBCOMMITTEE CHAIR LUND: And the description of
4 the process for providing it.

5 So, what's everybody's thoughts on how you'd like
6 to go with this?

7 SUBCOMMITTEE MEMBER KURTURAL: I liked what --
8 that option that Jared just mentioned about, if available
9 provide copies of any notice, notices of practices
10 originally provided to the individuals that would be subject
11 to the data.

12 SUBCOMMITTEE CHAIR LUND: And a description of the
13 process?

14 SUBCOMMITTEE MEMBER KURTURAL: And a description
15 of the process and/or, you know, really any information.
16 But, yeah.

17 SUBCOMMITTEE CHAIR LUND: Dr. Schaeuble?

18 SUBCOMMITTEE MEMBER SCHAEUBLE: Would you include
19 in your language anything about what Maria was just talking
20 about a moment ago?

21 SUBCOMMITTEE CHAIR LUND: And what would you add?
22 Dr. Dinis or Dr. Schaeuble, what would you add to that?

23 SUBCOMMITTEE MEMBER DINIS: Well, yeah, that's the
24 hard one here. I mean, I'm concerned that the -- some
25 language about, you know, whether these datasets can be --

1 and I think this is -- I guess for these entities to answer
2 the question, actually. You know, it's for them. You know,
3 is there events that they could merge the data with anything
4 they want? You know, because that's what I don't know.

5 SUBCOMMITTEE CHAIR LUND: So, in all honesty,
6 there's not going to be a single privacy notice from the
7 state that tells people --

8 SUBCOMMITTEE MEMBER DINIS: Yes, that's what --

9 SUBCOMMITTEE CHAIR LUND: -- that their data will
10 be merged with other datasets. That's just -- that's just
11 not -- that's not realistic to expect and they're not going
12 to change it.

13 So, that being the case, how -- what kinds of
14 things could we say in regulation -- because, really, what
15 we're trying to do, we are going to get requests for data
16 linkages. And we've identified in Section 2 of this
17 document what the risks are that we're concerned about.
18 And, you know, I think these are all legitimate risks and
19 they will -- some of them will definitely come up when these
20 large linkages are requests.

21 But given that people will not have been told
22 specifically that they're data will be linked, what can we
23 put in to ensure that we are mitigating these risks to the
24 extent possible?

25 SUBCOMMITTEE MEMBER SCHAEUBLE: Well, so far the

1 language you've proposed only asks about process with regard
2 to the state agencies releasing data. And if those data are
3 to be linked with data from other sources, then unless we
4 say something we don't know anything about what kind of
5 process was, or was not in place for those additional
6 sources of data.

7 SUBCOMMITTEE CHAIR LUND: So, I think we--

8 SUBCOMMITTEE MEMBER SCHAEUBLE: And that's a
9 stumbling block for me.

10 SUBCOMMITTEE CHAIR LUND: No, I think we solved
11 it. I think Ms. Kurtural's point was that very thing, that
12 she was also concerned with outside databases and wanted the
13 language to reflect that, if available, the privacy notices
14 and processes for all of the data that are being considered
15 in the application would be provided, not just the state
16 agency data. Am I correct about that?

17 SUBCOMMITTEE MEMBER KURTURAL: Yes.

18 SUBCOMMITTEE MEMBER SCHAEUBLE: Okay, so if you're
19 saying all of the data, then yes, I agree, as long as we're
20 covering everything that might be included within the
21 research project.

22 SUBCOMMITTEE MEMBER KURTURAL: Yes.

23 SUBCOMMITTEE CHAIR LUND: If available is a way to
24 show reviewers that risks are being mitigated to the extent
25 possible. Because sometimes it may not be available, and

1 then reviewers will have to look at other things to make a
2 decision. Yes?

3 SUBCOMMITTEE MEMBER KURTURAL: Correct. Yeah, I
4 think it will be more amenable with other researchers, too.

5 DR. RYKACZEWSKA: And --

6 SUBCOMMITTEE MEMBER KURTURAL: I was going to say
7 do you -- do we want to make a motion on a revision to the
8 --

9 SUBCOMMITTEE CHAIR LUND: So, I think I want to
10 make sure that everybody has had the opportunity on the
11 Committee, and then I think Agnieszka wanted to add
12 something. And then, before we make a motion, I think we
13 have to open it up for public comment.

14 SUBCOMMITTEE MEMBER KURTURAL: Okay. Okay,
15 thanks.

16 DR. RYKACZEWSKA: Okay. Committee first, then?

17 SUBCOMMITTEE CHAIR LUND: Yes, anyone else on the
18 Committee. I think what I'm hearing is that instead of --
19 for this first bullet item, instead of this language, that
20 we will have language that says something to the effect that
21 if available, researchers will provide the privacy notices
22 and the process for providing people with those notices
23 associated with all databases that they're including in
24 their application, or words to that effect. Don't quote me,
25 just words to that effect.

1 And I think that's the only change that we're
2 actually suggesting to the document that we have here. I
3 think that I didn't hear anything else.

4 So, anyone else on the Committee? Going once,
5 going twice.

6 Okay, Agnieszka.

7 DR. RYKACZEWSKA: Thank you. So, this is again me
8 trying to marinate and really make sure I'm following.

9 So, what I'm understanding in terms of this is
10 that in order for us to determine that the plan to protect
11 personal information and the written assurances that the
12 information will not be reused are sufficient, one of the
13 things that we need to consider is to what extent did
14 individuals know that their information would be used this
15 way. Because should there be an adverse event the extent of
16 potential harm that could be caused is greater when
17 individuals didn't know.

18 So, that's kind of the -- we're trying to
19 determine, at the end of the day, the sufficiency. And so,
20 that's why this information, if available, would be provided
21 to help understand, essentially, the sensitivity of the data
22 that's being protected. Is that right?

23 SUBCOMMITTEE CHAIR LUND: Yes, I think that's a
24 good summary.

25 DR. RYKACZEWSKA: Okay.

1 SUBCOMMITTEE MEMBER KURTURAL: I just -- again,
2 this is more clarifying the IPA and what does the minimal
3 risk mean. And it's just going to be an application and
4 criteria point.

5 SUBCOMMITTEE MEMBER KURTURAL: Right.

6 SUBCOMMITTEE CHAIR LUND: Yeah.

7 DR. RYKACZEWSKA: And so, and this is me just
8 trying to be explicit, it's also not saying that it won't be
9 -- it's not an automatic no if there's no privacy statement
10 available or provided, even.

11 SUBCOMMITTEE MEMBER KURTURAL: That's right, yeah.

12 DR. RYKACZEWSKA: But that, rather, the bar for
13 the sufficiency of the plan would be higher if they're not
14 there.

15 SUBCOMMITTEE MEMBER KURTURAL: Right.

16 SUBCOMMITTEE CHAIR LUND: Possibly higher,
17 possibly higher. I would say possibly higher.

18 DR. RYKACZEWSKA: Yes. That's a variation.

19 SUBCOMMITTEE CHAIR LUND: Yeah.

20 DR. RYKACZEWSKA: Less black and white statement.

21 SUBCOMMITTEE CHAIR LUND: And I think having
22 language to the effect that says "if available", you know,
23 as Ms. Kurtural said, makes that clear that, you know, if
24 it's not available, it's not available. But it is a thing
25 that we would like to see and consider if it is available.

1 DR. RYKACZEWSKA: Yes.

2 SUBCOMMITTEE CHAIR LUND: I would point out, "if
3 available" is already in the stem sentence before the two
4 items that are listed here. So, that part of it --

5 SUBCOMMITTEE CHAIR LUND: Yeah.

6 SUBCOMMITTEE MEMBER SCHAEUBLE: -- that has
7 already been emphasized.

8 SUBCOMMITTEE CHAIR LUND: Good point, thank you.

9 Okay, I think we may be ready to open up for
10 comments, if there any, from members of the public.

11 DR. RYKACZEWSKA: There is a comment in the chat
12 from earlier, and we do have a hand as well.

13 I think we're reading the chat.

14 SUBCOMMITTEE CHAIR LUND: So, there's a comment in
15 the chat. Do we need to put that in the record?

16 DR. RYKACZEWSKA: That's a great question.

17 DR. WHITE: I put the comment in the chat. It was
18 just I thought that the Committee might want the correct
19 information about the information on the Student Aid
20 Commission's website.

21 DR. RYKACZEWSKA: Oh, okay.

22 SUBCOMMITTEE CHAIR LUND: Great, thank you.

23 DR. RYKACZEWSKA: I see a hand. Should we --

24 SUBCOMMITTEE CHAIR LUND: Yeah, could you just --

25 DR. RYKACZEWSKA: Please, opening it up for your

1 present comment. Dr. White?

2 DR. WHITE: Oh, okay. Great. Let me change the
3 -- there we go.

4 So, I want to start by applauding this
5 Subcommittee on what is clearly and thoughtful consideration
6 of these issues. It's very clear to me that your heart is
7 in the right place and you want to get this right. And I
8 understand that this Committee is made up of volunteers, and
9 I thank you for serving and for trying to carefully get to
10 the right outcome.

11 However, on the substance I continue to
12 strenuously disagree with this effort. I think that the
13 draft regulations are both legally flawed and are misguided
14 from a policy perspective.

15 I want to start out by acknowledging Dr. Lund's
16 distinction between the eventual regs which will come in the
17 supporting material. I used to be a regulatory attorney, so
18 I know that distinction. But this is the document that we
19 have in front of us, so that's what I'm reacting to.

20 Legally, I believe that these fall outside the
21 scope of the IPA, which pretty clearly, to me, limits the
22 CPHS review to data security matters.

23 I understand that agency counsel believes that the
24 IPA preamble, which discusses data privacy, gives you
25 license to expand the criteria in the fashion you're

1 proposing to do.

2 But the majority of the IPA does not relate to
3 CPHS, only subsection T does. And subsection T limits that
4 down to a narrower scope.

5 The other legal caution I would make is that the
6 CPHS doesn't have the expertise or, in most cases the
7 training, although I understand that some of you are
8 lawyers. And more importantly, it doesn't have the legal
9 authority to perform a legal review of whether the data
10 being released complies with existing privacy policies, or
11 other laws and regulations.

12 That's the responsibility of the agency who's
13 releasing the data. They have the expertise, they have the
14 training, they have the legal authority to make those
15 determinations.

16 So, I worry that all this inquiry into what
17 happened when the data was originally collected is going to
18 lead to sometimes erroneous, or just outside-the-law
19 determinations of what is legal and permissible.

20 But putting the sort of legal concerns that I have
21 to the side, I'm far more worried about the policy
22 implications here. It seems to me that this entire effort
23 arose out of a desire to claw back authority that this
24 Committee was exercising unlawfully in applying IRB
25 authority to IPA-only projects.

1 And when you were informed that you were doing so,
2 you then wanted to write these regulations as a way of
3 clawing back that authority.

4 The aims, as laid out in the supporting materials,
5 as you're calling them, reflect a desire to second guess
6 considered judgments by federal and state legislatures, and
7 by the agency releasing the data. And that's not this
8 body's role.

9 Whatever your personal views are about individual
10 privacy regs, and I assure you that I respect those
11 opinions. I've written data privacy regulations at the
12 Consumer Financial Protection Bureau. I also drafted some
13 that were proposed to the California Public Utilities
14 Commission and then adopted.

15 So, whatever your person views are they cannot and
16 should not be relevant to your review under the IPA. Which
17 say that you should check that there's a plan to protect
18 personal information, a plan to destroy it or return it, and
19 written assurances against further disclosure.

20 It really is not about all of the stuff that
21 you've loaded into this set of supporting materials. You
22 keep using IRB language, minimal risk, consent, vulnerable
23 groups. Those terms are nowhere found in the IPA and
24 they're not part of this limited review that the state has
25 assigned to this Committee.

1 Lastly, I just want to address something that you
2 -- that was mentioned at the top. I heard it suggested that
3 these new criteria would not be automatic disqualifiers.
4 And I agree with that. It's not automatic. But they are
5 new criteria for disqualification.

6 And the IPA is currently about routine data
7 security matters and you're transforming it into something
8 that's much more complex, that approximates an IRB review,
9 and in some cases exceeds the Common Rule.

10 And you may choose to call it mitigation, risk
11 mitigation, but when you ask a researcher to go back and get
12 consent for previous administrative data, or go back and
13 find all the different things that were said to people when
14 data was collected, even when legally they've been assured
15 by the people who are responsible that this is permissible,
16 that is implicitly grounds for disapproving the research.

17 So, I don't think it's accurate to sugarcoat this
18 effort as merely risk mitigation. It can and it will
19 prevent valuable research, which has to date been routine
20 across the social sciences.

21 Thank you.

22 DR. RYKACZEWSKA: Thank you, Dr. White.

23 We do have a second public comment from Agnes
24 Balla. You have the floor.

25 MS. BALLA: Yes. Thank you very much, thank you

1 for having me. I'm Agnes Balla. I am the Director of
2 Researcher Policy and Analysis in coordination within the UC
3 Office of the President.

4 I work on a range of topics, including working
5 with our IRB directors, with whom we've been discussing
6 these efforts.

7 And I provided public comments in preparation for
8 this meeting. And in listening to today's discussion, the
9 comments that I provided are even more true that I'm very
10 concerned that there's muddling of the role of CPHS.

11 You know, as I understand it, CPHS has the role of
12 being the IRB for CalHHS, for whatever studies that are
13 supported by CalHHS. And then, separately, has the role of
14 conducting reviews laid out under the Information Practices
15 Act.

16 But a lot of the discussion today seems to fall
17 more into the role of an IRB, as opposed to that, the
18 technical and security review laid out by the IPA.

19 And that is troubling for many reasons. But not
20 only does it complicate an already complicated pictures for
21 our researchers, but it also, I don't think, really gets us
22 anywhere.

23 You know, I think I fully support and echo the
24 comments that Evan White made that, you know, when using
25 terms like "minimal risk" that are defined under the Common

1 Rule for something that is unrelated to conducting reviews
2 under a Common Rule really, really, really complicates the
3 picture. And that's not the direction that I think we
4 should be going in.

5 The other -- the other points that I want to make
6 real quick, just in terms of the discussion today, it seems
7 like there is a legitimate concern around privacy
8 protections, but mainly around how state agencies are
9 collecting state information.

10 There was the, you know, case talked about in
11 terms of birth certificates. That was the concern that was
12 brought up was how do we guarantee that the state's
13 contractors are actually providing notice of privacy
14 practices.

15 I am very concerned that we're now, all of the
16 sudden, penalizing the researchers because of what state
17 agencies are doing. If that is a concern, that is a concern
18 that should be legislated, but not by this Committee.

19 And so, I strongly, strongly suggest that this
20 effort be revisited and, quite frankly, not carried forward.

21 Thank you.

22 DR. RYKACZEWSKA: Thank you for your public
23 comment.

24 Are there any further public comments? I am not
25 seeing hands on the Zoom.

1 Nick, is there any -- is there any public comments
2 in person.

3 MR. ZADROZNA: None in person, but we just
4 received one more in the chat from Evan White.

5 DR. RYKACZEWSKA: "I did have one question which
6 (indiscernible) -- what is the status of the proposal to
7 impose fees that was mentioned at the August meeting?"

8 There will be an update on the fees, conversation
9 at the December meeting, I believe. The agenda has not been
10 finalized for December, so I don't want to over commit. But
11 they are being revised based off of the feedback that we
12 received at the August meeting.

13 So, that's where we are in the process is in the
14 revisions process and we've received feedback.

15 Any other public comment? Going once, going
16 twice. Back to you.

17 SUBCOMMITTEE CHAIR LUND: Thank you. Thank you
18 all for the public comments. I think we need a motion.

19 SUBCOMMITTEE MEMBER KURTURAL: I would actually
20 have a suggestion with what's written up here on this Word
21 document, and wanted to get everyone's -- my idea with the
22 NPPs is that it's not only if it's available, but it's --
23 and if data is to be linked with other sources.

24 Because I really feel that as, you know, we're the
25 contract for the -- we contract with all of the departments

1 within agency. So, we should not put that burden on the
2 researchers, but it's only my concern was in reviewing.
3 Because I don't necessarily know.

4 We heard from Dr. White on a requirement with the
5 Student Aid Commission. I didn't know that information.
6 You know, and so if that's include, you know, you have a
7 project with that agency and it's available, and that type
8 of information is available, please provide it in an
9 application. It's helpful to us to review for the data-only
10 projects.

11 So, I don't necessarily agree to opening it up,
12 the NPP saying, you know, tell me what healthcare services
13 NPP says that. I mean, we should have that as a privacy
14 board.

15 SUBCOMMITTEE MEMBER SCHAEUBLE: How would we have
16 it?

17 SUBCOMMITTEE MEMBER KURTURAL: Well, we contract
18 with them and we can ask for it, and it's also on their
19 website. So.

20 SUBCOMMITTEE MEMBER SCHAEUBLE: But as reviewers
21 how -- how would we have that information?

22 SUBCOMMITTEE MEMBER KURTURAL: We could ask the
23 departments that we contract with for the information.

24 SUBCOMMITTEE CHAIR LUND: I think it would be very
25 hard for some departments because they have so many

1 datasets. There's not a central, you know, based centrally.

2 Yeah, I do think that the burden needs to go with
3 the dataset, itself.

4 But I agree with your suggestion because this is
5 where the level of risk goes up. Right.

6 SUBCOMMITTEE MEMBER KURTURAL: Right.

7 SUBCOMMITTEE CHAIR LUND: So, that's -- and that's
8 our concern is with the level of risk.

9 SUBCOMMITTEE MEMBER KURTURAL: And, you know, if
10 -- it really --

11 SUBCOMMITTEE MEMBER SCHAEUBLE: So, we will not
12 know, then, if there's no proposal to link data, we will not
13 otherwise know what privacy information was provided to
14 individuals?

15 SUBCOMMITTEE CHAIR LUND: And do you -- are you
16 concerned that we need to know that when we have -- we have
17 lots and lots of routine requests for single databases. Are
18 you concerned with those kinds of requests that we need to
19 know the privacy notice in those situations?

20 SUBCOMMITTEE MEMBER SCHAEUBLE: I think it would
21 depend on the situation. For some of them, I think the
22 answer would be yes, for some of them probably not. It
23 would -- for me it would depend largely on the particularly
24 sensitivity of the information and the way it's being used
25 which, in some instances, I would want to know.

1 SUBCOMMITTEE CHAIR LUND: So, let me ask you, Ms.
2 Kurtural, thinking back to the risks that are specified,
3 because what I'm hearing you say is that even with proposals
4 that don't propose to link data, but are proposing a use of
5 the data that may fit into some of these other risk
6 categories that we've enumerated, that it would be helpful
7 to have the privacy notice in those -- to know what the
8 privacy notice said and what the process was in those
9 situations.

10 SUBCOMMITTEE MEMBER SCHAEUBLE: Yes.

11 SUBCOMMITTEE CHAIR LUND: So --

12 SUBCOMMITTEE MEMBER SCHAEUBLE: Because, I mean,
13 you can pick any one of the examples here, but many of them
14 point to a category of information where many such pieces of
15 information may be relatively unconcerning as far as our
16 reviews would be concerned. But in some instances, the
17 particular variables being requested would lead us to have
18 greater concerns. And if that's the case, then I would
19 think reviewers need to know the extent to which, or the way
20 in which, the process in which people were ever advised
21 about the potential for research.

22 SUBCOMMITTEE CHAIR LUND: So, having heard that,
23 would you be okay with going back to the original wording,
24 or do you still think that this should be a linkage-only
25 proposal?

1 SUBCOMMITTEE MEMBER KURTURAL: I feel like at the
2 high bar that, I mean, I think -- I would make the motion if
3 it's in the case of to being linked with other sources,
4 personally. But -- or, we can make a motion to take this
5 back to the next meeting and to get proposals on this
6 particular topic.

7 SUBCOMMITTEE CHAIR LUND: Do you mean asking the
8 full Committee for their thoughts on this before we make
9 a --

10 SUBCOMMITTEE MEMBER KURTURAL: Yeah.

11 SUBCOMMITTEE CHAIR LUND: -- final decision about
12 the wording?

13 SUBCOMMITTEE MEMBER KURTURAL: Yeah.

14 SUBCOMMITTEE CHAIR LUND: Would you be okay with
15 that, Dr. Schaeuble?

16 SUBCOMMITTEE MEMBER KURTURAL: And seek comments
17 on the wording for this one.

18 SUBCOMMITTEE MEMBER SCHAEUBLE: Well, that's up to
19 the Committee, of course. I would point out one other thing
20 here, because the text that we're now looking at begins with
21 the words "if available" and that's repetitive of what's in
22 the stem sentence above, and I'm seeing -- I think I'm
23 seeing a conflict in that stem sentence which would also
24 apply to the second item on this list, but I don't think it
25 should.

1 I think the information about which of the risks
2 are enumerative of or application in the research and steps
3 taken to minimize those risks, I don't think that should
4 have the preamble "if available from the researcher".

5 So, I think we'd have to modify the additional
6 sentence, in addition to your proposal to modify the first
7 item below it.

8 SUBCOMMITTEE CHAIR LUND: Well, this is supporting
9 documents. I mean, it's not regulatory text, yet. It's
10 just an idea. So.

11 So, I agree that -- because I think that and I
12 think this is a really important point that before we
13 finalize -- because this is going to be an important
14 distinction regarding whether or not we ask for this only
15 for projects that are linkage projects or projects that meet
16 any of the potential risk criteria.

17 So, I would support the suggestion to take this
18 back to the full Committee for a discussion and decision.
19 So, it is important.

20 Are you okay with that, Dr. Schaeuble?

21 SUBCOMMITTEE MEMBER SCHAEUBLE: Well, can we try
22 to wordsmith a bit so that maybe we have two alternatives
23 that we can ask the full Committee to discuss, rather than
24 just sort of vaguely bring this back to the full Committee?

25 SUBCOMMITTEE CHAIR LUND: So, I think what I heard

1 --

2 SUBCOMMITTEE MEMBER SCHAEUBLE: Can --

3 SUBCOMMITTEE CHAIR LUND: I'm not sure we need
4 wordsmithing. I think what I heard, if I'm correct, is that
5 the only difference in the two options is this italicized
6 phrased, "and if data is to be linked with other sources".
7 That's really -- the two distinctions are do we ask
8 everybody who submits an application under the IPA for the
9 NPP, or do we only ask it in situations where data are to be
10 linked with other sources.

11 Did you have a different distinction?

12 SUBCOMMITTEE MEMBER SCHAEUBLE: Okay, let's go
13 back to that first sentence. And what I was saying a moment
14 ago is to the extent it is available to the researcher
15 doesn't seem to belong if we are saying that the first item
16 is going to begin with the words "if available".

17 And the second item, I think, is not if available,
18 the researchers should be able to discuss the risk that we
19 have enumerated in the middle part, and how those risks are
20 being minimized.

21 So, I would say with the changes we're talking
22 about we should remove "to the extent it is available to the
23 researcher" in that first sentence.

24 SUBCOMMITTEE MEMBER KURTURAL: Okay.

25 SUBCOMMITTEE CHAIR LUND: Okay, I'm agreeable to

1 that.

2 Dr. Dinis, is that okay with you?

3 SUBCOMMITTEE MEMBER DINIS: Yes.

4 SUBCOMMITTEE CHAIR LUND: Great.

5 SUBCOMMITTEE MEMBER SCHAEUBLE: And then, let me
6 look here at -- I'm going to ask you to consider one other
7 change in the first item and see whether it makes sense to
8 you or not.

9 So, I understand we're talking about asking the
10 full Committee to consider whether the italicized words in
11 red should be included or should not be included.

12 The additional part that I'm wanting you to think
13 about is on the third line, it says, "description of a
14 process of providing this statement". I'm wondering --
15 personally, I would prefer saying something like a
16 description of the context or situation in providing this
17 statement, rather than process.

18 SUBCOMMITTEE CHAIR LUND: So, I think that -- I
19 don't think that that covers most of the databases that I'm
20 personally familiar with. I really think they have written
21 procedures for how it's done. And it may vary, the context
22 may vary depending on specific situations.

23 In the healthcare setting it's different, but for
24 some of these other items I think that that doesn't capture
25 it as clearly, for me, as knowing what the documented

1 procedures are.

2 So, they're going to be in the contracts for you,
3 with your local folks, they're going to be in the
4 requirements of the State Registrar for birth and death
5 data. They're going to be in the contracts the state has
6 with ICB clinics for, you know, ICB data.

7 So, I think saying, oh, they fill it out in the
8 waiting room, okay, but that's not true for everybody. But
9 the procedures for somebody is going to hand this document
10 to this person at some point in the process so that they'll
11 be informed is what matters to me.

12 SUBCOMMITTEE MEMBER SCHAEUBLE: So, what all is
13 included in your understanding of process, then, for
14 providing a statement? Does it -- does it cover the context
15 in the situation in which people are receiving the
16 information?

17 SUBCOMMITTEE CHAIR LUND: There's, I don't -- and
18 again, I think the bar is too high. I don't think it's
19 possible for the agencies releasing the data to provide the
20 scenario or the context for how that information -- for the
21 point of receipt of the information.

22 You know, in the healthcare setting it might be,
23 you know, they're standing there, checking in, and they have
24 to do a little digital signature.

25 It's different for births, and for immunization

1 clinics, and for the Cancer Registry data. And so, I think
2 describing the context is too high a bar.

3 I think the best, in my opinion, the best we can
4 ask for is what are the documentation and the procedures
5 that are used, and that's what I mean by process.

6 SUBCOMMITTEE MEMBER SCHAEUBLE: So, when you say
7 birth certificate data as an example, what does the
8 situation look like when that information is acquired?

9 SUBCOMMITTEE CHAIR LUND: So, how big is your
10 hospital and what kind of birthing experience are you
11 having, right. So, really it varies, literally, from
12 hospital to hospital. This may be a packet of information
13 that, you know, the mom gets at the very moment where she's
14 signing the certificate. This may be part of the folder of
15 information that's handed to her as part of her hospital
16 stay.

17 This could be done in the patient room if she's
18 got -- you know, if she's in a birthing room, it happens in
19 the birthing room. If she's not in the birthing room, it
20 could happen in the hallway. It could happen when she's
21 coming out of anesthesia.

22 So, it's -- it is -- there is no standardized
23 environment for when the person giving birth receives this
24 information. It is done as part of the process of obtaining
25 the information for the birth certificate. And that

1 information can be obtained at different points in the
2 process.

3 When you check in, the birth clerk is there, okay,
4 name, father's name, information. And then, there's other
5 information that is acquired as part of the birth outcome.
6 What kind of birth was it, were there complications, so on
7 and so forth.

8 And so, this is all variable. So, there is no
9 single way for anyone to tell you what the context is for
10 acquiring the information. They can tell you the
11 procedures. They can tell you that the parent giving birth
12 gets this privacy document as part of the hospital's process
13 of acquiring information for the certificate and giving the
14 parent's signature on the certificate. The parent's
15 signature isn't even required on the certificate.

16 So, that's why I'm saying we can know the
17 procedures, we can't know the context in which they're
18 implemented.

19 SUBCOMMITTEE MEMBER KURTURAL: I second that.

20 SUBCOMMITTEE MEMBER SCHAEUBLE: So, a process
21 statement is basically only going to say at some point
22 parents -- well, you're saying they may or may not even have
23 signed a document.

24 So, what exactly is it going to say? How would an
25 agency describe process in those circumstances?

1 SUBCOMMITTEE CHAIR LUND: So, the agency would be
2 able to provide the privacy notice that they are required,
3 by law, to give to the person whose data is being obtained.
4 And they can state the procedures for doing that. That is
5 in the course of implementing their legal requirement for
6 filling out and submitting the birth certificate the
7 hospital shall provide, to the parent giving birth, the
8 privacy notice associated with the birth certificate.

9 Right. So, that's it. That's all you're going to
10 get. That's all that's required.

11 SUBCOMMITTEE MEMBER SCHAEUBLE: Okay. Well, to me
12 that's not a process. That doesn't really go beyond saying
13 that the privacy -- the notice of privacy was provided. I
14 don't see that you're adding anything on top of that.

15 SUBCOMMITTEE MEMBER KURTURAL: You could get a
16 privacy -- ask, you know, and for a privacy statement.
17 There's always going to be, you know, typically, some kind
18 of privacy statement, if you want to take a look at that. I
19 don't think it's going to say much.

20 You know, how high do you want it to go? Because,
21 I mean, agencies, even outside agencies are going to have
22 privacy policies and how they execute the actual procedural
23 part, and what they do with these notices of privacy
24 practices.

25 So, we could put an and/or, you know, after and

1 put "if available", and if the data's to be linked with
2 other sources, the researcher will provide a copy of the NPP
3 that would ordinarily be provided to individuals whose data
4 is being collected, and/or a description of the procedures
5 for -- a description of the procedure, instead of process,
6 for notifying the individuals that will be subject to the
7 data.

8 SUBCOMMITTEE CHAIR LUND: I would say for
9 providing the individuals with the NPP.

10 SUBCOMMITTEE MEMBER KURTURAL: Yeah, okay. So,
11 just be more specific. Description of the procedure for
12 providing the individual with the NPP. Yeah, and just cut
13 off the rest of that, delete the rest.

14 DR. RYKACZEWSKA: Including the (indiscernible) --

15 SUBCOMMITTEE MEMBER KURTURAL: Uh-hum. Oh, you're
16 confusing, we can't provide the -- I mean, we're kind of
17 going in circles here.

18 SUBCOMMITTEE CHAIR LUND: Yeah, I think at some
19 point -- I think, you know, in the interest of time, I think
20 at some point what we need to get to is not the perfect
21 text, but the essential information that we want to capture.

22 And I think we've agreed that we're going to take
23 that essential information back to the full Committee and
24 ask for a final decision about the wording, about what
25 they're comfortable with.

1 And to go back, Dr. Schaeuble, to your initial
2 question, I think what we want to take back to the
3 Committee, the full Committee, is the choice between whether
4 or not we want to restrict this request to protocols that
5 are only talking about linking data or whether we want to
6 make this more widely applicable to all research studies we
7 review under the IPA which, you know, is -- and I don't know
8 if we want to distinguish between, well, if they meet the
9 risk criteria that we've laid out.

10 Because we review a lot of studies under the IPA
11 that don't -- don't have any of these risks. And I think,
12 personally, since we're talking about this, it's a burden
13 for the researchers to have to provide this information if
14 we, as reviewers, don't really need it.

15 So, those might be the things that we want to have
16 the Committee -- those three things, have the Committee
17 weigh in on those and come up with some final language.

18 Would that be okay with the group?

19 SUBCOMMITTEE MEMBER KURTURAL: I think that's
20 great because, you know, these questions are going to pop up
21 as we work through these regulations. And these higher
22 level sort of issues, I would feel more comfortable with
23 full board input.

24 SUBCOMMITTEE CHAIR LUND: Right. Because I mean
25 the thing is the full board will have input. We can take

1 our recommendations to the full board and they can accept or
2 not.

3 SUBCOMMITTEE MEMBER KURTURAL: Right.

4 SUBCOMMITTEE CHAIR LUND: But if we tell the full
5 board we think it's important enough that they really -- we,
6 as the Subcommittee, don't want to make the recommendation,
7 we want the full board to weigh and discuss. I think that
8 that's a reasonable thing.

9 SUBCOMMITTEE MEMBER KURTURAL: Okay.

10 SUBCOMMITTEE CHAIR LUND: Are you okay with that?

11 SUBCOMMITTEE MEMBER SCHAEUBLE: I think -- my
12 concern here -- I'm fine with, of course, going to the full
13 board to weigh in and make the decision on this.

14 My concern is that I think we should have, as
15 clear cut as possible, what the alternatives are that we are
16 asking the full board to look at. Not just some kind of
17 generalized should we do this or that, but what are the
18 alternatives that we have pondered and we think the full
19 board should be trying to make a decision about.

20 And I'm not entirely comfortable that we're there
21 at this particular moment.

22 SUBCOMMITTEE CHAIR LUND: What else would you add
23 because I think we have really captured the -- you know, the
24 kind of the crux of the points.

25 SUBCOMMITTEE MEMBER SCHAEUBLE: Well. Well, a

1 couple things here, now. A few moments ago the entire end
2 of a sentence was deleted, but the last words had said
3 for -- something to the effect about for all of the data
4 being used in the study. And that seems like an important
5 phrase that suddenly got lost in one of the last deletions.

6 And then, you've raised another.

7 SUBCOMMITTEE CHAIR LUND: So, I do feel that we
8 may be, at this point, going in circles just a little bit.
9 I certainly don't want to put a damper on the discussion
10 because I think all of this is really important. But I
11 don't think that we can wordsmith to perfect the language at
12 this point.

13 I think, and I -- I do think it's okay to take the
14 general concerns to the Committee, have the Committee make a
15 decision about the general concerns, and then come back to
16 the Subcommittee for the very final, perfected language that
17 we would really like to see captured. Because they may
18 weigh in on that as well, and I really don't want to see us
19 spend a lot of time perfecting language that may get
20 changed.

21 So, perhaps, it sounds to me like what we want to
22 ask for input from the full Committee, from the full board,
23 is do we want to restrict this request for NPP documents and
24 process, and we can discuss the specific language around
25 process and procedures in context, either with the Committee

1 or at a later time. Do we want to restrict those requests
2 to only studies where the data will be linked, multiple data
3 sources will be linked.

4 Or, a second option is do we want to have an NPP
5 and description of procedures provided with every study
6 that's submitted for IPA review.

7 And the third is do we want to have the NPP and a
8 description of the procedures provided only for studies
9 meeting one of the risk criteria in our supporting document.

10 I think that that captures the three things that
11 I've heard.

12 And then, we can provide them with this as draft
13 language that we've come up with. And we can tell them
14 about our struggle. You know, some of this is very
15 important and we want to make sure we capture it correctly.
16 And that the Subcommittee had a really hard time finalizing
17 wording, so that they'll understand. And have the
18 discussion with them.

19 How would that be?

20 SUBCOMMITTEE MEMBER SCHAEUBLE: Laura?

21 SUBCOMMITTEE CHAIR LUND: Uh-hum.

22 SUBCOMMITTEE MEMBER SCHAEUBLE: I know you're
23 trying to move things along here and I'm sorry for pushing
24 back a little bit. But can you scroll up on the screen just
25 a bit.

1 SUBCOMMITTEE MEMBER KURTURAL: I think we need to
2 give Agnieszka a chance.

3 DR. RYKACZEWSKA: Sorry, I'm typing as fast as I
4 can.

5 SUBCOMMITTEE MEMBER KURTURAL: Yeah.

6 SUBCOMMITTEE MEMBER SCHAEUBLE: Okay. So, can we
7 say to the Committee that we are recommending the deletion
8 as marked in the first sentence, that we're asking the
9 Committee to consider whether or not to include the phrase
10 in red, on the first line of the next part.

11 I don't think the last part of that item needs to
12 be in red or italics. Isn't that language that we've said
13 we are satisfied with recommending to the Committee.

14 SUBCOMMITTEE CHAIR LUND: Yeah, so I really -- I
15 strongly would like to not wordsmith to this level of detail
16 at this point because we have, you know, other things that
17 we have to consider on the agenda today. And I think those
18 are, you know, wordsmithing questions.

19 I think the questions for the full board have
20 captured our concerns.

21 If you have objections to the language that's
22 written, that would be good for us to capture in our
23 questions for the full board. But at this point, if it's
24 italics, and just the addition, or deletion of a few words,
25 I really, really --

1 SUBCOMMITTEE MEMBER SCHAEUBLE: I'm not trying to
2 change it. I'm trying to confirm that the only alternative
3 we're talking about on that first item is the phrase in the
4 first line, and that the -- what's in red or italics at the
5 end should just be in black text like the rest of it.

6 SUBCOMMITTEE CHAIR LUND: I -- we can put it in
7 whatever color, I'm fine.

8 SUBCOMMITTEE MEMBER SCHAEUBLE: Because I don't
9 think it represents any disagreement.

10 SUBCOMMITTEE MEMBER KURTURAL: No objection.

11 SUBCOMMITTEE CHAIR LUND: No, let's -- whatever
12 color you would like to put in that's fine.

13 SUBCOMMITTEE MEMBER KURTURAL: Yeah.

14 SUBCOMMITTEE MEMBER SCHAEUBLE: And the only other
15 thing I'll say is, for the record, my thinking all along has
16 been that these concerns would only apply in situations
17 where the risks identified in the middle section of the
18 document are applicable to the research study.

19 So, I would never have requested us to be asking
20 for privacy information for all studies. That was not --
21 not part of my thinking, personally.

22 And one of the items in the middle section
23 specifically talks about linkage. So, if you say we will
24 only ask for studies that involve data linkage, then you're
25 picking out one of those risks, and only one, as a situation

1 in which we would do a more exhaustive kind of review
2 process, which would tend to negate the other risks that we
3 have enumerated in the middle section.

4 SUBCOMMITTEE CHAIR LUND: So, I think this is --
5 this is an excellent point to make to the full board. So, I
6 think at this point it definitely falls inside of the
7 discussion that we have for questions for the full board.

8 I think, because we've had further discussion of
9 this item and we have not yet had a motion, I think we need
10 to open it back up for public comment before we have a
11 motion on this.

12 So, let's go ahead and do that now. Do we have
13 any?

14 DR. RYKACZEWSKA: Any further public comments?
15 I'm looking for hands in the Zoom. Or, Nick, is there any
16 public comment in the room?

17 MR. ZADROZNA: None in person.

18 DR. RYKACZEWSKA: No public comments in the room.
19 And I am not seeing any hands on the Zoom. Going once,
20 going twice. I don't believe we have any public comment.

21 SUBCOMMITTEE CHAIR LUND: Okay. Great. So, I do
22 think we need a motion to take these -- this text, the draft
23 text and the questions back to the full board for
24 consideration and decision.

25 Do you want to make that?

1 SUBCOMMITTEE MEMBER KURTURAL: Sure. Okay, so I
2 would like to make a motion that we take this text above,
3 and I'm happy to read it, if we need to.

4 SUBCOMMITTEE CHAIR LUND: I don't think we need to
5 read it.

6 SUBCOMMITTEE MEMBER KURTURAL: Back to the full
7 board for review and questions. Do you think I need to
8 review the questions?

9 SUBCOMMITTEE CHAIR LUND: Probably read the
10 questions.

11 SUBCOMMITTEE MEMBER KURTURAL: Okay.

12 SUBCOMMITTEE MEMBER DINIS: And the amendments
13 with your recommendations, maybe.

14 SUBCOMMITTEE MEMBER KURTURAL: Yes. Okay, the
15 motion is that the Subcommittee will take the text above
16 back to the full board for review and recommendations. And
17 then, further, that the Committee will take the following
18 questions to the full board.

19 SUBCOMMITTEE CHAIR LUND: Just copy them.

20 SUBCOMMITTEE MEMBER KURTURAL: You can copy them
21 and I can say it.

22 One, do we want to restrict/request for notice of
23 privacy practice documents and procedure to only studies
24 that propose to link data from multiple data sources?

25 Or, two, do we want to include requests for a

1 notice of privacy practice documents and procedure to all
2 studies reviewed under the IPA?

3 Three, do we want to have notice of privacy
4 practices and description of procedures only for studies
5 meeting one of the risk criteria enumerated in the document?

6 SUBCOMMITTEE MEMBER SCHAEUBLE: We really should
7 say "or" after number two as well, because these are three
8 alternatives.

9 SUBCOMMITTEE CHAIR LUND: Yes.

10 MS. SCHWARTZ: Yeah.

11 SUBCOMMITTEE CHAIR LUND: Okay, I second.

12 SUBCOMMITTEE MEMBER SCHAEUBLE: And is it -- is it
13 understood in or does it need to be stated in this kind of
14 motion that the -- well, what are we asking the full
15 Committee to do? Is the full Committee potentially going to
16 decide and make whatever language changes they want, and
17 potentially approve this statement as an indication of the
18 purpose and goals we're trying to accomplish?

19 Or, are you asking the full Committee to discuss
20 and refer back to the Subcommittee?

21 SUBCOMMITTEE CHAIR LUND: I think that will be up
22 to the full Committee, right. I think that -- because we
23 serve at the pleasure of the full Committee, so whatever the
24 full Committee wants to do, having presented with this, in
25 regard to approving at the meeting or referring back to the

1 Subcommittee for more work, I think that's the -- I think
2 that that's up to the Committee, the full Committee.

3 SUBCOMMITTEE MEMBER SCHAEUBLE: So, my question
4 was when it says review and recommendations does that
5 prevent the full Committee from acting, if it chooses to
6 act?

7 SUBCOMMITTEE CHAIR LUND: No, action can be one of
8 its recommendations.

9 SUBCOMMITTEE MEMBER KURTURAL: I agree.

10 SUBCOMMITTEE MEMBER SCHAEUBLE: Okay.

11 SUBCOMMITTEE MEMBER KURTURAL: I mean, they could
12 make a vote on the language.

13 SUBCOMMITTEE CHAIR LUND: Yeah,

14 SUBCOMMITTEE MEMBER KURTURAL: Who knows.

15 SUBCOMMITTEE CHAIR LUND: Yeah. Okay, I second.

16 MS. ATIFEH: Okay. Dr. Dinis?

17 SUBCOMMITTEE MEMBER DINIS: Approve.

18 MS. ATIFEH: Dr. Schaeuble?

19 SUBCOMMITTEE MEMBER SCHAEUBLE: Approve.

20 MS. ATIFEH: Okay, the motion passed.

21 SUBCOMMITTEE CHAIR LUND: Okay. So, the next item
22 is to review the proposed draft framework for potential
23 regulations that was prepared by Ms. Kurtural.

24 Ms. Kurtural, would you like to go over that for
25 us, please.

1 SUBCOMMITTEE MEMBER KURTURAL: Yes, so this is --
2 can we get the proposed regulatory -- we're going to pop it
3 up here. This is -- we're going to step back because we got
4 pretty in the weeds there with the criteria for IPA-only
5 reviews.

6 And so, now, I'd like to kind of step back a
7 little bit and talk about and get back to talking about just
8 in general the regulations. And this is an outline I
9 prepared.

10 So, first, I want to let everyone know the process
11 that I utilized. Obviously, we need to clarify the IPA-only
12 review process in these regulations.

13 But what I also did is I went back to look at the
14 Committee's procedures. And I also went back to look at the
15 Health and Safety Code which outlines the board's authority,
16 statutory authority.

17 And because we have not developed any sort of regs
18 in the past for the Committee, what I did was a
19 comprehensive outline of just what I think needs to be
20 basically in the regulations. Anything from definitions to
21 looking back what is the purpose of our Committee, how is
22 our Committee set up. I know it's in contract, but to put
23 that in regulation.

24 And also, what are the application requirements.
25 What type of projects are defined as an IPA-only project.

1 What could be potentially a hybrid between an IPA and a
2 Common Rule project. And when are we serving just as an
3 IRB, you know, for state-funded projects.

4 And so, none of that is defined yet in the Health
5 and Safety Code. And so, the purpose of regulations to make
6 the law specific and to clarify it. And I think, really, we
7 need to clarify much more than just the criteria. We need
8 to have definitions.

9 And I think it's going to be helpful to the public
10 so they have clarity on what is our process as a Committee
11 in general.

12 And I didn't get very far with this, yet and, you
13 know, we have to talk. But I think we can start with the
14 definitions. And one of kind of the basic things that I
15 need the most feedback on initially is talking about
16 stepping back and defining what is an IPA-only project, what
17 is a hybrid project, and what is a Common Rule-only project.

18 And, you know, I have a start here on the
19 definitions, but I think we need to clearly defined the use
20 cases and what this means.

21 So, I would propose starting there and then moving
22 on. The regulatory process is a long process. This isn't
23 going to get done immediately. But you'll see that even in
24 the criteria we just went through, Dr. Schaeuble's criteria
25 that he drafted, we can still see that, hey, maybe some of

1 that information could be plugged in under criteria, you
2 know, for IPA-only project, the minimal risk criteria
3 section, and the application requirements, maybe, you know,
4 if we decide to include having some new requests for
5 researchers in the application process, you know, for that
6 to be outlined there.

7 So, it's a lot to take in and to think about.
8 But, you know, this is part of the regulatory process and
9 that step one is sort of get your draft together of what
10 we're going to do. So.

11 SUBCOMMITTEE CHAIR LUND: I agree completely on
12 the definition. And, actually, what you presented at the
13 board last week in regard to Common Rule versus IPA was just
14 so valuable. And, actually --

15 SUBCOMMITTEE MEMBER KURTURAL: Like people to plug
16 in.

17 SUBCOMMITTEE CHAIR LUND: Yeah, you can plug it
18 in.

19 SUBCOMMITTEE MEMBER KURTURAL: Yeah.

20 SUBCOMMITTEE CHAIR LUND: Because it was very
21 clear. It was what we have been looking for, for years, in
22 terms of which projects fit under the Common Rule.

23 The, I think, only discussion we had we don't want
24 to have -- it's beyond the Subcommittee. But was the
25 discussion around what does it mean to engage in research

1 for a state agency, and I'm looking at Jared, because the
2 board wanted answers to that question. And that is, you
3 know, that may not be something that you can clarify. But
4 certainly the structure of how do we determine an IRB using
5 the Common Rule only, an IRB using the Common Rule plus the
6 IPA, and an IRB -- not an IRB, but some sort of other kind
7 of privacy board, if you want to call it that, looking at
8 IPA-only. Because I think we're not acting as an IRB when
9 we're looking at IPA-only projects.

10 And maybe, just thinking out loud, months ago we
11 had this discussion around use being a privacy board for the
12 purposes of approving HIPAA waivers, when we were not
13 reviewing under the Common Rule. And that might be
14 something that we want to establish in the regulation.

15 SUBCOMMITTEE MEMBER KURTURAL: And that would be
16 something to clarify under application requirements --

17 SUBCOMMITTEE CHAIR LUND: Yes.

18 SUBCOMMITTEE MEMBER KURTURAL: -- for each of
19 those different sorts of projects.

20 But I think where we have to start, and we're not
21 going to have definitions, right, during this meeting.
22 We're not going to create them right here.

23 SUBCOMMITTEE CHAIR LUND: Yes.

24 SUBCOMMITTEE MEMBER KURTURAL: This is something
25 that takes much thought process is -- you know, I would like

1 to actually start with, I would suggest collecting
2 suggestions from not only us at the Subcommittee, but with
3 the public, as well, to start, you know, how -- what would
4 be defined as an IPA-only project, a Common Rule-only
5 project, and a hybrid project. That's where I would start
6 and then we could branch out from there on criteria and
7 requirements. But that's just my recommendation.

8 SUBCOMMITTEE CHAIR LUND: So, I think that those
9 things are already defined, we just need to put them into
10 text, right.

11 SUBCOMMITTEE MEMBER KURTURAL: Uh-hum.

12 SUBCOMMITTEE CHAIR LUND: Because I think the
13 discussion at the last board meeting really clarified how
14 those are defined because the Common Rule ones are actually
15 defined in our FWA, and the language around FWA. And Jared
16 could weigh in because we did have this extensive discussion
17 last week.

18 So, I'm not sure that -- I don't think those are
19 things that are changeable except for some places where the
20 language is ambiguous. For example, what does it mean to
21 engage in research. This is for a state agency to engage in
22 research, so we had that discussion at the last board
23 meeting.

24 But other than that, the definitions of what
25 constitute those three categories are pretty set already.

1 Jared?

2 MR. GOLDMAN: My only observation would be that we
3 don't need to repeat the requirements that are in the FWA or
4 in the Common Rule in our own regulations.

5 So, what I would limit the regulations to are
6 those things in addition to what's in the Common Rule or
7 clarifications that are needed for the IPA, as far as how
8 this board operates.

9 The only other observation I'd make is this is --
10 the scope of what Carrie has shared here is big. And if we
11 want to promulgate regulations any time soon, I think we
12 would really want to narrow the scope of what we actually
13 want to tackle.

14 SUBCOMMITTEE CHAIR LUND: Okay.

15 MR. GOLDMAN: This is quite ambitious. And we
16 might want to approach our regulatory process in bite sized
17 chunks, rather than try to put a complete regulatory package
18 together all at once, that covers every issue we might
19 conceivably want to regulate on.

20 SUBCOMMITTEE MEMBER SCHAEUBLE: Well, can I ask a
21 global kind of question here then, because I'm really
22 unfamiliar with this whole regulatory process, so trying to
23 start out on it is just new stuff for me all the way around.

24 And, you know, I can see a lot of work that you
25 put in to just trying to come up with something initially

1 here. And I don't know how that interfaces with the kind of
2 work that Jared and Maggie would have to do as our legal
3 counsel. I don't know what the process really has to look
4 like when you begin drafting this regulatory kind of
5 approach, and who does what, and how it all works. I need
6 some clarity there that I don't have.

7 SUBCOMMITTEE MEMBER KURTURAL: That's why I think
8 we need to break it up. And, you know, we can absolutely
9 narrow it. I just took a comprehensive approach and review
10 like, you know.

11 But I do think we need to define an IPA-only
12 project. I think it's been a question with the public and
13 we need to review, you know, the requirements regarding
14 that. And if we think there's going to be a hybrid, we need
15 to review that, you know, and we need to define these
16 things.

17 SUBCOMMITTEE CHAIR LUND: Do you have the document
18 that was circulated last week to the Committee, because that
19 was --

20 SUBCOMMITTEE MEMBER KURTURAL: I was not at the
21 meeting at the last Committee.

22 SUBCOMMITTEE CHAIR LUND: Oh. Can you make sure
23 that Ms. Kurtural has that? Because we think that clarifies
24 a lot of things.

25 SUBCOMMITTEE MEMBER KURTURAL: Okay.

1 DR. RYKACZEWSKA: Happy to resend it. For members
2 of the public, it is posted on last week's meeting, on the
3 website. This is the flow chart. So, happy to resend that.

4 SUBCOMMITTEE CHAIR LUND: Any other comments or
5 discussion about this item, next steps?

6 I do have a question.

7 SUBCOMMITTEE MEMBER SCHAEUBLE: I'd like to hear
8 from Jared, too, because I think I still don't understand
9 how does what you and Maggie would be involved in relate to
10 what Carrie has just been working on here?

11 Because I think I don't know.

12 MR. GOLDMAN: Ordinarily, what we would do is
13 receive general policy direction from our clients, in this
14 case you, and we would have staff, including the lawyers,
15 take a stab at draft regulatory text. We would do the
16 drafting for you and then get feedback from you on what we
17 propose. That is just one piece of it.

18 There are a number of other documents that go with
19 a regulatory package. And once we land the policy and the
20 reg text, then we proceed with the documents that explain to
21 the public what the regulations do, what they say. We draft
22 economic impact statements and we draft notices to the
23 public. And those are all things that we would handle for
24 the Committee. The Committee wouldn't have to prepare any
25 of that.

1 SUBCOMMITTEE CHAIR LUND: So, if this -- if the
2 full board approved language, for example what we're taking
3 them to take a look at, at the next board meeting, approve
4 language that generally, generally captures what the board
5 would like to move forward with in regard to the
6 regulations, because I think we're -- we're almost there
7 with this final round. We could turn that over to you and
8 your team, and you guys would then take that and craft sort
9 of the boilerplate regulation stuff?

10 MR. GOLDMAN: Yes, that would be my suggestion.

11 SUBCOMMITTEE CHAIR LUND: Okay.

12 MR. GOLDMAN: Is that you allow us to propose to
13 you draft reg text, rather than having the Committee try to
14 draft it themselves.

15 SUBCOMMITTEE MEMBER KURTURAL: Okay.

16 SUBCOMMITTEE CHAIR LUND: Okay. Would that be
17 okay?

18 SUBCOMMITTEE MEMBER KURTURAL: Yes.

19 SUBCOMMITTEE CHAIR LUND: You put a lot of work
20 into what we have so far.

21 SUBCOMMITTEE MEMBER KURTURAL: Honestly, I only
22 put like two hours into this. I have to be honest with you.
23 But it's -- I think that makes sense to kind of turn it like
24 here's a comprehensive and then, you know, think about what
25 should be narrowed and, you know, what you're ready for and

1 what you're not.

2 SUBCOMMITTEE CHAIR LUND: And, of course, this
3 would be an iterative process of you coming back to us with
4 additional questions if it's not clear, and that kind of
5 thing. So, we're not just lobbing it over the fence and
6 getting back a final product, okay.

7 Is that okay with you, Dr. Schaeuble?

8 SUBCOMMITTEE MEMBER SCHAEUBLE: Uh-hum.

9 SUBCOMMITTEE CHAIR LUND: And Dr. Dinis, does that
10 sound like an okay approach to you?

11 SUBCOMMITTEE MEMBER DINIS: Yes, it does because
12 we're not really lawyers, so I'm happy to have them draft
13 it.

14 SUBCOMMITTEE CHAIR LUND: Do we need a motion on
15 this one? If we need a motion -- well, I'll wait until
16 public comment for a motion, but I'm not sure we need a
17 motion.

18 SUBCOMMITTEE MEMBER DINIS: I don't think we do.

19 SUBCOMMITTEE CHAIR LUND: Okay. All right.

20 Is there any public comment on this item?

21 DR. RYKACZEWSKA: Looking for virtual hands from
22 the public. And Nick, any public comment in the room?

23 MR. ZADROZNA: No public comment in the room.

24 DR. RYKACZEWSKA: No comments. And I am not
25 seeing any virtual hands. Just giving one more, two more

1 seconds. I do not see any public comments.

2 SUBCOMMITTEE CHAIR LUND: Okay, so just for the
3 record, I believe my understanding of this item is that we
4 will not, at the Subcommittee, draft the regulations
5 ourselves. That we will turn over policy statements to the
6 legal team and allow them to do the drafting, to come back
7 to the full Committee for approval. Okay.

8 Next item. Now, we can move to Item C. And I
9 think that we've incorporated Item C in our discussion of
10 Item B, so I don't think there's anything additional on
11 that.

12 Members of the Committee, is there anything
13 additionally on Item C that we should address?

14 And hearing none, members of the public is there
15 any comment on Item C, additionally?

16 DR. RYKACZEWSKA: Giving time for virtual hands.
17 And Nick, any public comment?

18 MR. ZADROZNA: No comments in the room.

19 DR. RYKACZEWSKA: No comments in the room and I am
20 not seeing any virtual hands.

21 SUBCOMMITTEE CHAIR LUND: Okay, great.

22 So, Agenda Item D on the agenda, next meeting. Do
23 we believe that the Subcommittee should meet again and, if
24 so, when?

25 SUBCOMMITTEE MEMBER SCHAEUBLE: I suppose we need

1 to set a possible date simply because we can't know what the
2 full Committee may decide at its next meeting, whether it's
3 going to be referring something back to us or not, or taking
4 action on its own.

5 And also, if the full Committee were to approve
6 the document we've been working on as a statement of purpose
7 and goals for this process, then maybe the pending meeting
8 date would be to have whatever initial discussion might be
9 necessary with Maggie and Jared about things that they're
10 going to be working on.

11 Those are the two possibilities that I can see
12 coming up for a future meeting.

13 SUBCOMMITTEE CHAIR LUND: I think it's a good idea
14 to plan for another meeting. We can always cancel it if we
15 decide that the Subcommittee doesn't need to meet again.

16 Would that be okay with Ms. Kurtural and Dr.
17 Dinis?

18 SUBCOMMITTEE MEMBER DINIS: Yeah, like December
19 13th?

20 DR. RYKACZEWSKA: That would be the --

21 SUBCOMMITTEE CHAIR LUND: It's going to be hard
22 for me to do December. So, I'm thinking possibly after the
23 first of the year.

24 SUBCOMMITTEE MEMBER DINIS: Okay.

25 SUBCOMMITTEE CHAIR LUND: Although, if I can't be

1 here will we have a quorum?

2 DR. RYKACZEWSKA: It depends. So, we need three
3 in person.

4 SUBCOMMITTEE CHAIR LUND: Okay, so we won't.
5 Yeah.

6 DR. RYKACZEWSKA: So, might I suggest the 10th of
7 January, kind of recognizing that first week of the year is
8 a little tough a lot of the times, but the 10th of January?

9 SUBCOMMITTEE CHAIR LUND: That would work for me.

10 SUBCOMMITTEE MEMBER DINIS: Okay.

11 DR. RYKACZEWSKA: I can't see what I'm writing.
12 So, I'm just writing potential language here. January 10th.

13 SUBCOMMITTEE CHAIR LUND: And I don't think we
14 need a motion on that, do we? It says here we need a
15 motion, but I don't think we need to make a motion to set
16 the date. You can if you want, go motion crazy.

17 DR. RYKACZEWSKA: I don't know. Jared, is this
18 the type of thing that would need a motion?

19 MR. GOLDMAN: We don't need a motion to calendar
20 this.

21 SUBCOMMITTEE CHAIR LUND: Okay, thank you.

22 DR. RYKACZEWSKA: Okay, then it is not a motion.

23 SUBCOMMITTEE CHAIR LUND: Do we need public
24 comment?

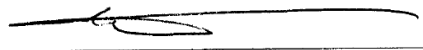
25 DR. RYKACZEWSKA: I think to close out the item.

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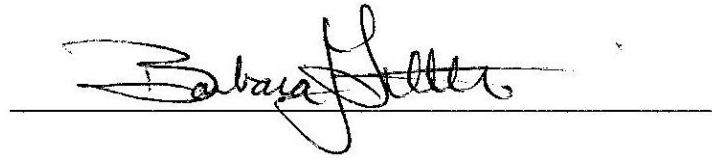
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A handwritten signature in cursive script, appearing to read "Barbara Little", is written above a solid horizontal line.

Barbara Little, AAERT No. CET**D-520